

Mali: Poverty Reduction Strategy Paper—Progress Report

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REPUBLIC OF MALI
One People – One Goal – One Faith



2008 Implementation Report of the Growth and Poverty Reduction Strategy Framework (GPRSF)

June 2009

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ACRONYMS AND ABBREVIATIONS

ACOD	Development Counseling Association
IGA	Income Generating Activities
ANICT	National Local Authorities Investment Agency
ANPE	National Employment Agency
APCAM	Assemblée Permanente des Chambres d'Agriculture du Mali
APCMM	Assemblée Permanente des Chambres de Métiers du Mali
EPA	Economic Partnership Agreement
APEJ	Youth Employment Promotion Agency
ADB	African Development Bank
ABEDA	Arab Bank for Economic Development in Africa
ECB	European Central Bank
BOP	Balance of Payments
BRS	Banque Régionale du Sahel
SIB	Special Investment Budget
CAF	Functional Literacy Centre
CAFÉ	Women's Apprenticeship Centre
CAP	Pedagogic Training Centre
CCI	International Trade Centre
CCIM	Chamber of Commerce and Industry of Mali
CCS/SFD	Control and Surveillance Unit for Decentralized Financial Systems
MTEF	Medium Term Expenditure Framework
CDSP	Private Sector Development Coordination
CED	Development Education Centre
ECOWAS	Economic Community of West African States
CEMAPI	Industrial Property Promotion Centre of Mali
CFAR	Training and Rural Community Centre
CMDT	Compagnie Malienne des Textiles
CNCE	National Economic Coordination Committee
CNDIFE	National Documentation and Information Centre on Women and Children
CNE	National Education Centre
CNPA	National Handicraft Promotion Centre
COMANAV	Compagnie Malienne de Navigation
CPA/SFD	Promotion and Support Centre for Decentralized Financial Systems
PNC	Prenatal Consultation
CPS	Planning and Statistics Unit
CROCEP	PRODESS Regional Orientation, Coordination and Evaluation Committee
CSA	Commissioner for Food Security
CSCOM	Community Health Centre
CSCREF	Referral Health Centre
DGI	General Directorate of Taxation
DNA	National Directorate of Agriculture
DNCC	National Directorate of Trade and Competition
DNCN	National Directorate of the Conservation of Nature
DNDS	National Directorate of Social Development Social
DNFP	National Directorate of Vocational Training
DNGM	National Directorate of Geology and Mines
DNGR	National Directorate of Rural Engineering

DNH	National Directorate of Water Management
DNI	National Directorate of Industries
DNP	National Directorate of Fisheries
DNPD	National Directorate of Development Planning
DNPIA	National Directorate of Production and Animal Industries
DNPSES	National Directorate of Social Protection and Solidarity
DNS	National Directorate of Health
DNSI	National Directorate of Statistics and Information Technology
DNTCP	National Directorate of the Treasury and Public Accounting
DPM	Directorate of Pharmacy of Mali
DTCP3	Diphtheria, Tetanus, Whooping Cough and Poliomyelitis (3 doses)
EAC	Agricultural and Economic Situation Survey
EDSM	Population and Health Survey of Mali
ELIM	Integrated Limited Household Survey
EMEP	Poverty Evaluation Survey of Mali
GFCF	Gross Fixed Capital Formation
EDF	European Development Fund
IFAD	International Fund for Agricultural Development
FNAM	National Handicraft Federation of Mali
FSD	Development Solidarity Fund
GMM	Grand Moulin du Mali
HCCT	Local Authorities High Council
HIMO	Labour Intensive
MDRI	Multilateral Debt Relief Initiative
IEC	Information Education Communication
IFM	Teacher Training Institute
IGN	National Geographic Institute
INRSP	National Public Health Research Institute
JICA	Japanese Cooperation
LCV	Central Veterinary Laboratory
LNS	National Health Laboratory
LOA	Agricultural Orientation Law
LQE	Water Quality Laboratory
LTLA	Food Technology Laboratory
MCA	Millennium Challenge Account
MEA	Ministry of the Environment and Sanitation
MEBALN	Ministry of Basic Education, Literacy and National Languages
MEFP	Ministry of Employment and Vocational Training
MESSRS	Ministry of Secondary and Higher Education and Scientific Research
MET	Ministry of Equipment and Transport
OHVN	Upper Niger Valley Authority
OMATHO	Tourism and Hotel Trade Authority of Mali
WTO	World Trade Organization
MDG	Millennium Development Goals
OMVS	Senegal River Development Organization
OPAM	Agricultural Products Authority of Mali
OPEC	Organization of Petroleum Exporting Countries
OPV	Plant Protection Operation
PAC	Growth Support Project
PACD	Retail Traders Support Project
PADESO	Livestock Development Support Programme in Western Sahel
PDES	Economic and Social Development Programme

PDES	Economic and Social Development Project
PDSA	Handicraft Sector Development Programme
PEJ	Youth Employment Programme
PEJHIMO	Youth Labour Intensive Employment Programme
PIDRN	Integrated Development Programme for the Northern Regions
PISE	Education Sector Investment Programme
PNA/ERP	National Employment Action Programme for Poverty Reduction
PNG	Net Government Position
HIPC	Heavily Indebted Poor Countries
PRODESS	Ten Year Health and Social Development Programme
PTR	Pupil Teacher Ratio
RGPH	General Population and Housing Census
SARPE	Alternative Teachers Recruitment Strategy
SISO	Social Information System
SOTELMA	Société des Télécommunications du Mali
STP/CIGQE	Permanent Technical Secretariat of the Environmental Issues Management Institutional Framework
GAR	Gross Admission Rate
GER	Gross Enrolment Rate
GFFT	Government Flow of Funds Table
TRBF	Donor Round Table
VAT	Value Added Tax
UNICEF	United Nations Children's Fund
URCEP	Regional Union of Potato Traders and Exporters
UNV	United Nations Volunteer

INTRODUCTION

1. Following an evaluation of the implementation of the first generation PRSF (2002-2006), the Government adopted, for the 2007-2011 period, the Growth and Poverty Reduction Strategy Framework (GPRSF) document which aims at achieving an average annual growth rate of 7% so as to significantly reduce poverty and accelerate progress towards achievement of the Millennium Development Goals (MDG). This objective is reaffirmed in the Economic and Social Development Project (PDES) of the President of the Republic, which reflects the political will and commitment to operationalize the Growth and Poverty Reduction Strategy Framework.
2. To achieve this overall goal, an Accelerated Growth Strategy (accompanied by an action plan) for the 2008-2012 period was prepared and presented to the 6th Donor Round Table Conference of Mali held on 12 and 13 June 2008 in Bamako.
3. The conference was an opportunity for the Government and its partners to discuss strategies and policies that need to be implemented to reduce poverty and create favourable conditions for effective economic take-off. The partners undertook to support Mali in efforts to achieve the strategic policies and priorities defined by the Government. The conference recorded pledges for financing over the 2008-2012 period amounting to CFAF 3 215 billion or US\$ 6.4 billion to cover the financing requirements of the PDES - GPRSF - MDG.
4. The Accelerated Growth Strategy, which maintains macroeconomic stability and pursues structural reforms, is based on: (i) improvement of governance and renewal of public action, (ii) development of the productive sectors, in particular agriculture, (iii) pursuance of the basic infrastructure expansion programme, (iv) private sector development, and (v) increased investment in human resources.
5. The implementation of measures to accelerate growth, backed by improvement of primary production and enhancement of food security, will significantly reduce poverty, particularly in rural areas, and initiate the country's socio-economic takeoff.
6. Although 2008, the second year of GPRSF implementation, was marked by a peaceful national socio-political climate, it ended in a difficult international environment, marked by the food, energy and financial crises that led to severe world recession. The economic situation, which was generally unfavourable, reduced socioeconomic performance, and the set goals were not achieved as expected.
7. Despite the food and energy crises which hit hard on the country, economic growth in 2008 was higher than in 2007, but remained below the set annual growth target.
8. Accordingly, the economic growth rate stood at 5.2% in 2008 as against 4.3% in 2007, representing 0.9% rise in comparison to 2007 and 1.2% below the 2008 annual target (6.4%).
9. In light of the foregoing, the macroeconomic framework was updated to allow for adjustment of activities required for achieving the basic goals of the GPRSF by 2011 and the MDGs by 2015.
10. This report concerns the implementation of the Growth and Poverty Reduction Strategy Framework (GPRSF) in 2008. It analyzes the major results achieved in 2008, and reviews the problems and constraints encountered, as well as solutions and prospects over the next three years. Lastly, it is a summary of the reports of the four thematic GPRSF groups, which give more details concerning the implementation of sector policies and strategies, the budget implementation status, the problems and constraints, as well as the solutions and prospects. It is the outcome of broad-based consultation